

# Report of the Auditor General of New Brunswick

Volume II 2013



### Concern with sustainability of Provincial infrastructure

Past Auditor General Reports:

- 2011 and 2005 Schools
- 2012 Roads and Highways

This Report:

2013 Bridges - Volume II Chapter 3



### Long-term Infrastructure Sustainability Plan - from 2012 AG Report

From exhibit 1.1

#### **Elements of the plan:**

- the rationalization of assets
- Long-term approach to budgeting with life cycle maintenance of capital assets
- protected stream of a base level of funding: adequate to maintain assets in service
- 4. a 20 year planning horizon
- new assets are constructed only when there is a business case to support the need
- 6. apply the current DTI strategy and asset management system to all essential assets
- 7. provide annual public performance reporting
- ensure fiscal discipline is adhered to over the longterm



### Volume II Chapter 3

Abutment



Auditor General's Report 2013 Bearings

Pier Cap



### Background

- Bridge structures totalling <u>\$895</u> million were recorded on the Province's financial statements as of March 31, 2012
- Department of Transportation and Infrastructure is responsible for the maintenance of <u>2,608</u> bridge structures including.



### Findings

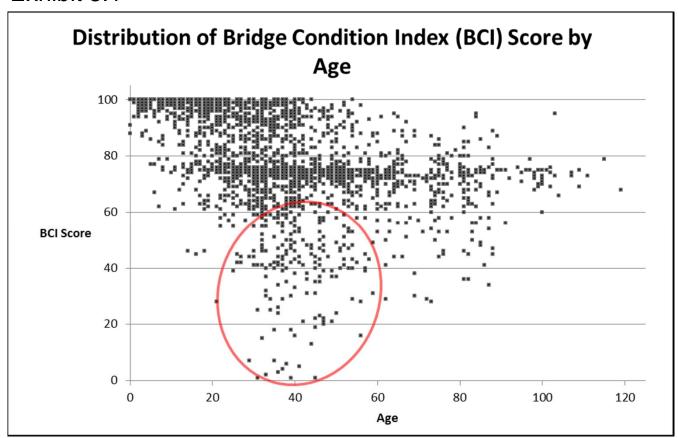
- Inspections are generally in line with accepted professional standards
- Inspection reports are generally complete, accurate and consistent
- Lack of quality assurance and control regarding bridge inspection
- Unsystematic process for maintenance and capital planning
- Long-term least life cycle cost approach is not adopted
- Lack of public reporting on the condition of bridges and the effectiveness of its bridge inspection activities

Auditor General's Report 2013 Volume II Chapter 3



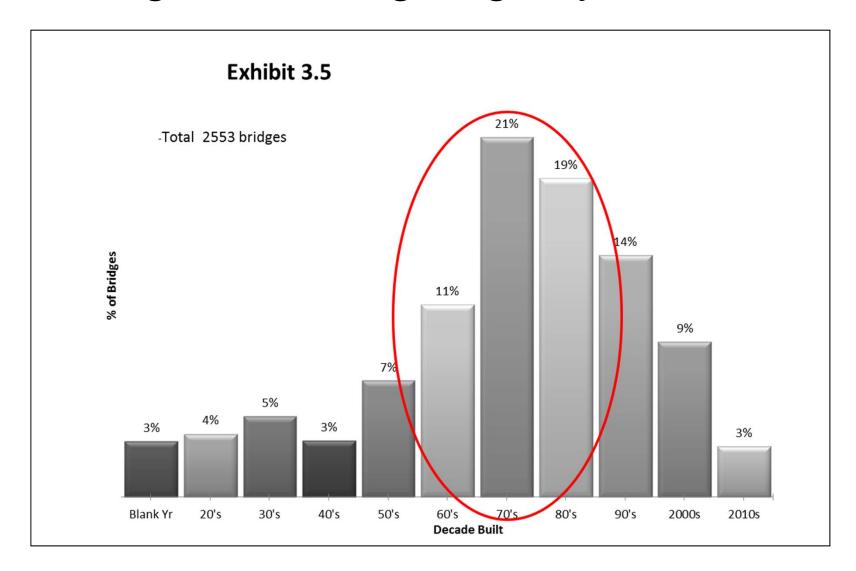
 At Dec 2012, 293 bridges are at or below a BCI of 60 which is considered a poor rating (listed in Appendix IV)

Exhibit 3.1





### Designated Bridge Age by Decade

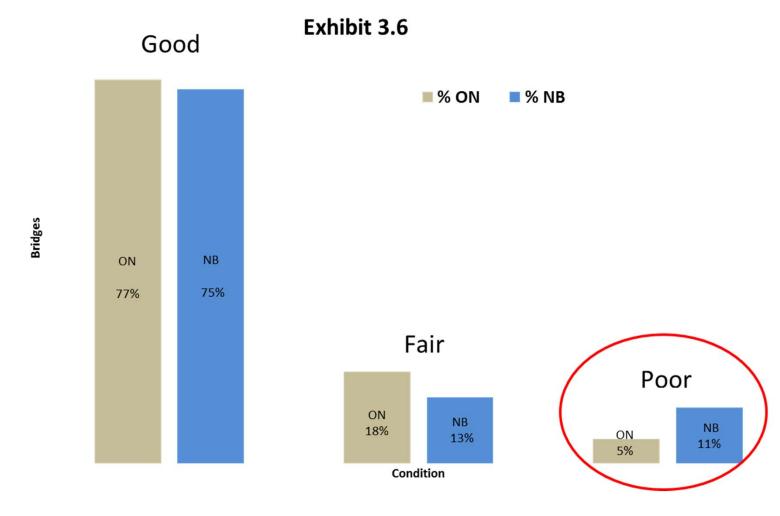




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### Bridge BCI Comparison





### Bridge deck deterioration curve

Exhibit 3.4

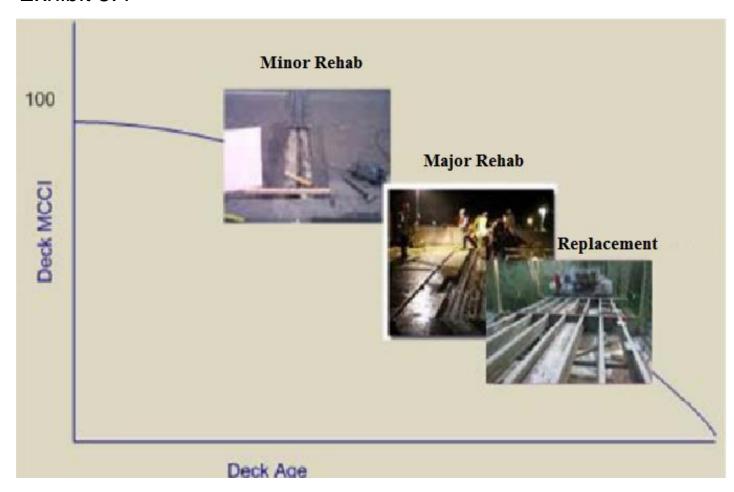
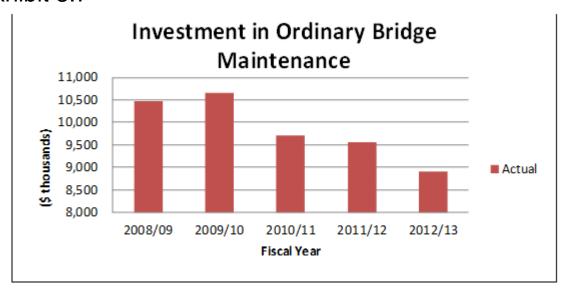
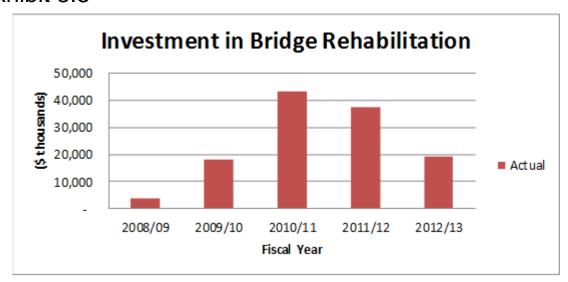




Exhibit 3.7



#### Exhibit 3.8





### Public reporting on bridge condition

#### **Example from Ontario**

Appendix 7: www.mto.gov.on.ca/english/bridges/west-region.pdf

Ontario Provincial Bridges - West Region

BCI = Bridge Condition Index. The BCI rating is a planning tool that helps the Ministry schedule maintenance and upkeep. The BCI is not used to rate or indicate the safety of a bridge.

The result is organized into ranges from 0 to 100. Immediate action is taken to address any safety concerns.

Good - BCI Range 70 -10

For a bridge with a BCI greater than 70, maintenance work is not usually required within the next five years.

Fair - BCI Range 60 -70

For a bridge with a BCI between 60 and 70 the maintenance work is usually scheduled within the next five years. This is the ideal time to schedule major bridge repairs from an economic perspective.

Poor - BCI Less than 60

For a bridge with a BCI rating of less than 60, maintenance work is usually scheduled within approximately one year.

SITE #	REGION	STRUCTURE NAME	HWY	YEAR BUILT	LAST INSP	BCI
9 - 43/	W	GRAND RIVER BRIDGE IN CAYUGA	3	1924	2011	Fair
9 - 42/	W	STONEY CREEK BRIDGE	3	1964	2011	Good
9 - 41/	W	SANDUSK CREEK HWY, 3	3	1984	2011	Good
20 - 46/	W	NANTICOKE CREEK BRIDGE	3	1953	2011	Good
20 - 59/	W	BIG CREEK BRIDGE (DELHI)	3	1965	2011	Good
20 - 157/	W	BIG OTTER CK BR-N, STR.	3	1972	2011	Good
5 - 97/	W	CATFISH CREEK BRIDGE	)	1962	2010	Good
5 - 96/	W	CATFISH CREEK BRIDGE (WEST BRANCH)	3	1998	2010	Good
5 - 220/	W	BURWELL ROAD UNDERPASS	3	1974	2010	Fair
5 - 219/	W	First Avenue Underpass	3	1974	2010	Good
5 - 218/	W	BALACLAVA STREET UNDERPASS	3	1975	2010	Good
5 - 216/	W	KETTLE CREEK BRIDGE	3	1979	2010	Good
5 - 4/	W	DODDS CREEK BRIDGE	4	1967	2010	Good
19 - 162/	W	MEDWAY CREEK BRANCH BRIDGE (ST. JOHN'S).	4	1964	2010	Good
19 - 161/	W	MEDWAY CREEK BRANCH BRIDGE	4	1963	2010	Good
19 - 160/	W	MEDWAY CREEK BRANCH BRIDGE (BIRR)	4	1963	2010	Good
19 - 69/	W	AUSABLE RIVER BRIDGE	4	1969	2010	Good
12 - 246/	W	AUSABLE RIVER BRIDGE	4	1962	2010	Fair
12 - 232/	W	KIPPEN RIVER BRIDGE #2	- 4	1947	2010	Fair



### Volume II Chapter 2:

### Department of Social Development Foster Homes



Share life. Become a Foster Family.



### Our Audit Objectives

To determine if the Department of Social Development:

- 1. <u>complies</u> with its documented <u>foster home</u> <u>standards</u> for providing a safe and secure environment for children who have to be separated from their natural families; and
- publicly reports on the effectiveness of its Children's Residential Services program.



### Finding: Some departmental standards need enhancement

- The Department has documented standards for foster homes, which are revised periodically.
- However, we observed inconsistencies and noted two areas (contracted and provisional foster homes) not sufficiently addressed by the standards.



# Finding: Our testing revealed many instances of non-compliance with the approval standards for foster families

- Only two of the twenty files contained all of the required documentation for approving a foster family.
- Examples of documents missing included (number in brackets):
  - Family Development Plan used by the social worker on an on-going basis to assess the foster family's competency to foster (9);
  - Oath of Confidentiality signed by the foster parents (7); and
  - Environment of Care Checklist the home inspection checklist used by social worker to assess suitability of the residence (7).

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### Finding: Monitoring of foster families needs improvement

- We found annual reviews of foster families are not always completed as required by the standards.
   (Only three of the 18 files tested contained documentation indicating annual reviews were done regularly.)
- Ongoing departmental and regional monitoring of foster homes for compliance with departmental standards is inadequate.



## Finding: Criminal record checks are not always completed on a timely basis

- Prospective applicants criminal record checks required:
  - 8 of the 20 files we examined <u>lacked documentation</u> <u>indicating the record checks were done</u> prior to approving the foster family.
- Ongoing criminal record checks, every five years after approval:
  - 7 of the 11 files were missing documentation, indicating the ongoing record checks had <u>not been completed</u> as specified in departmental standards

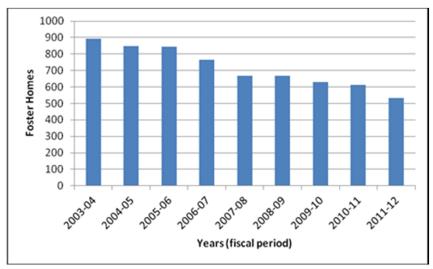
Auditor General's Report 2013 Volume II Chapter 2



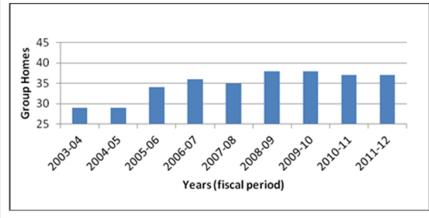
### Finding: More foster homes are needed

Resources Available to Children in Care – Foster Homes and Group Homes.

Exhibit 2.5: Foster Homes



#### **Group Homes**





### Finding: More foster homes are needed

Exhibit 2.3

Comparison of the Number of Foster Homes by Region from April 2010 to April 2013

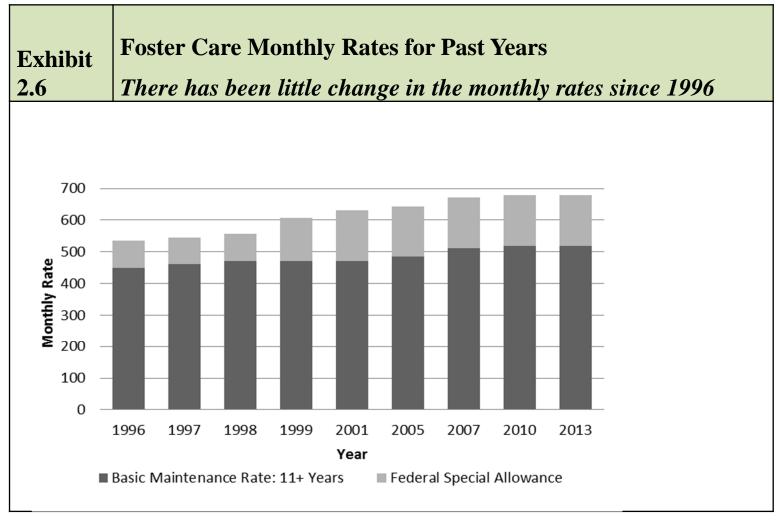
Region	2010	2011	2012	2013	Change from 2010 to 2013	% Change from 2010 to 2013
Saint John	182	160	149	144	-38	-21%
Moncton	136	128	115	115	-21	-15%
Fredericton	77	72	69	69	-8	-10%
Peninsula	58	59	53	44	-14	-24%
Miramichi	48	49	40	31	-17	-35%
Chaleur	38	32	41	44	6	16%
Edmundston	34	26	30	38	4	12%
Restigouche	24	26	28	27	3	13%
Total	597	552	525	512	-85	-14%

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### Finding: Funding for foster homes needs to be reviewed





### Finding: Need for public performance reporting

- The Department <u>has not established measurable</u> <u>performance indicators or performance goals</u> for the Children's Residential Services program.
- The Department of Social Development <u>does not</u> <u>publicly report</u> on the <u>effectiveness</u> of its Children's Residential Services program.



### Volume II Chapter 4:

# Department of Government Services <u>Procurement of good and</u> <u>services</u>



#### **Objectives**

- To determine if the public purchasing practices used by government comply with key components of the regulatory framework and best practices; and
- To determine if the Department of Government Services publicly reports on the effectiveness of the procurement function.



### 2010-11 Purchase Expenditures by Department

Exhibit 4.1						
Department	2010-11 Expenditures (\$Million)	% of Total				
Transportation	500	34%				
Supply and Services	398	27%				
<b>Education and School Districts</b>	142	10%				
Public Safety	88	6%				
Post-Secondary Education and Training	57	4%				
Health	55	4%				
Social Development	39	3%				
Natural Resources	37	3%				
NB Highway Corporation	32	2%				
Tourism and Parks	18	1%				
Other Departments	<u>94</u>	<u>6%</u>				
Total	1,460	100%				

Auditor General's Report 2013 Volume II Chapter 4



### **General Observations**

- Current regulation is inconsistent with trade agreements.
- Purchase order data is inaccurate and incomplete.
- Roles and responsibilities are not well documented.
- The exemption approval process is inefficient.



### Test Findings

#### Non-Compliance

#### From Exhibit 4.7:

- Contracts not publicly tendered (2/12)
- Contract tendered under wrong Act (1/12)
- Invitation to tender period too short (1/12)
- Incomplete tender evaluation information (2/12)



### Test Findings

#### Non-Compliance

#### From Exhibit 4.7:

- Missing final contracts (2/12)
- Successful bid lacked required information (1/12)
- Bid submissions opened prior to the public opening due to improper completion by vendor (4/12)
- Exemption requests did not meet requirements (4/7)



#### Procurement Process Weaknesses

- Procurement Specialist involvement in key tasks is inadequate to provide sufficient oversight.
- DGS records are inconsistent and provide limited decision support.
- Need for continuous improvement/forward planning practices (e.g. project/file reviews, vendor performance reporting, etc.)
- Exemption requests not standardized.



#### Public Reporting not Adequate

- The 2011-12 annual report provided an overall goal (to maximize competition to achieve best value for money) for Central Purchasing and statistics on purchasing activities.
- The annual report has no identifiable performance measures for procurement making it impossible to determine the Department's success in reaching its stated goal.



### DGS Ongoing Changes and Best Practices

- Changes are underway at the DGS to:
  - Enhance procurement governance across government;
  - Increase DGS involvement in critical processes such as contract negotiations; and
  - Address regulatory inconsistencies.
- Examples of best practices used at the DGS include:
  - A defined and well-documented approval process is followed for significant procurements; and
  - Standardized templates are available to client departments for RFPs and Minister's Exemptions.



#### **Our Conclusions**

- Documented DGS procurement practices and procedures have been designed to comply with the current regulatory framework. However, these practices and procedures are not always adhered to.
- The DGS does not publicly report on the effectiveness of the procurement function.



### Volume II Chapter 5:

## Department of Finance Collection of accounts receivable

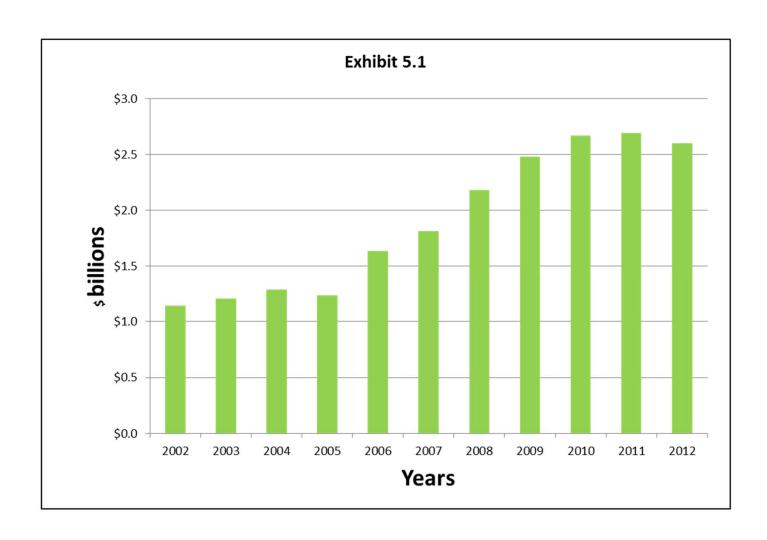


### Objective of our work:

 To review and comment on provincial policies and initiatives for the collection of accounts receivable

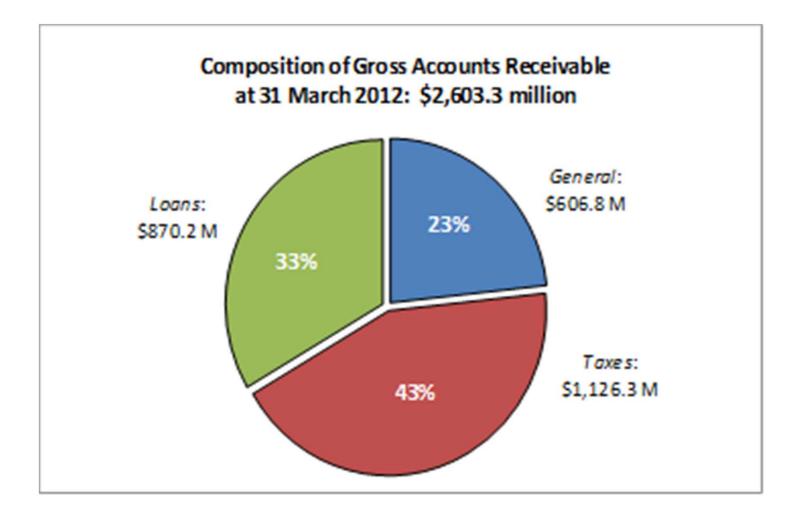


### **Total Gross Receivables at 31 March**





#### Amounts owed





- Collection of accounts receivable is a complex topic:
  - Numerous departments have accounts that require collection activities;
  - Each department has its own approach to collections; and
  - Each department has different clients. The nature of amounts owing, and the ability of the debtor to pay, can vary significantly depending on the program
- Large cost associated with uncollected balances:
  - Average annual carrying cost of \$95 million
- The Province is working to improve collections



- Implementing the Canada Revenue Agency Refund Set-off Program
  - This is the first option selected by most departments to pursue debtors
  - Although recoveries may increase over time, we viewed recovery rates to date for most departments as low.



- Moving towards a central collection unit within government to focus collection activities
  - Establish a consolidated collection service and solutions to address the collection of bad debt for PNB
  - Re-engineer current processes and develop new strategies to achieve recoveries



- Amending legislation to facilitate collection activities
  - Allow certain "crown debts" to be referred to CRA for set-off
  - Allow set-off of tuition cash-back program against tuition rebates
  - Preserve the legal ability of the Province to collect amounts using CRA set-off when limitation of action period has expired



- Collecting accounts receivable from First Nations is complicated
  - Amounts owing were steadily increasing.
  - There have been significant write-offs in recent years (\$27 million) of balances owing.
  - Amounts owing have not been settled in a timely manner despite the Province's ability to offset amounts owing against amounts payable by the Province to First Nations under various gas, tobacco and gaming agreements.



- Debtors are not treated equally
  - Interest is charged and collected on some overdue accounts but not others;
  - An entity can owe money to one department but receive payment from another;
  - Some public servants who owe money to government are having their wages set-off while others are not;
  - Greater focus on collecting from individuals than from companies; and
  - Collection practices for First Nations are unique and less stringent

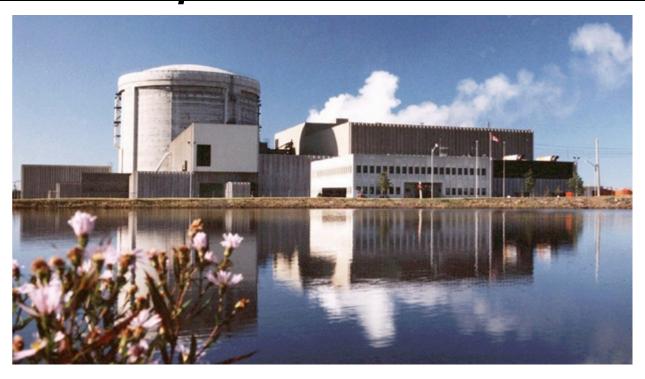


#### Recommendations

- Identify accounts at risk of becoming statute-barred and implement collection procedures
- Obtain debtor contact information, where legislation permits
- Develop a collection strategy for student loan portfolio
- Register employment program overpayments and overdue property tax accounts with CRA
- Obtain independent expertise to improve the collection of accounts receivable from businesses
- Undertake matching process for PNB employees with past due accounts
- Withhold reinvestment of provincial funds until payment arrangements are established with First Nations
- Establish collection guidelines to ensure equitable treatment of debtors.



## Volume II Chapter 6: NB Power <u>Point Lepreau refurbishment</u>





#### Objectives of Phase I

- To describe key aspects of NB Power's planning and execution of the Point Lepreau refurbishment; and
- To present summaries of amounts making up the \$1.4 billion asset account and the \$1.0 billion deferral account related to the refurbishment.



# Overview of Point Lepreau Refurbishment

Exhibit 6.4  Planned vs. Actual Costs (in \$ billions)								
	Original Plan 2005	Actual Costs 2013	Difference					
Capital Costs	\$1.0	\$1.4	\$0.4					
Deferral Account	0.4	1	0.6					
Total	\$1.4	\$2.4	\$1.0					
Planned vs. Actual completion date								
	Original Plan	Actual	Difference					
Completion date	Sep-09	Nov-12	37 months					

Auditor General's Report 2013

Volume II Chapter 6 - NB Power: Point Lepreau refurbishment



## PLGS Decision-Making Process

- 2001 Conditional contract signed with AECL
- 2002 NB Power proposal to EUB for refurbishment (PUB ruling – no significant economic advantage over coal, natural gas options)
- 2004 Provincial consultant agreed with EUB and recommended seeking partners, negotiating fixedprice contract with AECL if nuclear selected, ensuring proper oversight, and considering advantages / disadvantages of three different fuel options



## PLGS Decision-Making Process

- 2004-2005
  - Province directed NB Power to renegotiate with AECL for fixed price contract
  - Province/NB Power considered PLGS refurbishment by AECL or Bruce Power, coalfired generation, or natural-gas fired generation.
- 2005
  - Nuclearco recommended PLGS refurbishment by AECL
  - 29 July 2005 Final government approval of PLGS refurbishment was announced by Premier.



## Risks not adequately mitigated or addressed

- Using new technology for the first time
- NB financing such a large undertaking
- Reduced demand for PLGS power over 27 years (Affecting ability of NB Power to recover all costs over planned period.)
- Incurring \$90.2 million before final approval of option
- Higher overall cost in the event of failure to meet target completion date



#### AG Recommendation on Decision-Making for future major NB Power projects

- Document decision-making process, including roles and responsibilities of key players, and timeline before expending significant amounts;
- Identify and fully investigate all feasible options early in the process;
- Contract an independent, third-party expert to guide the process, full risk assessment, identify preferred proponent; and
- Ensure the process is transparent to public.



### Oversight Reporting Structure

#### Appendix II

- Board Level
- Senior Management Level
- Project Management Level
  - Joint AECL /NB Power executive meetings
  - Strategic meetings
  - Formal project review committee meetings
  - Daily communication meetings
  - Construction meetings



## PLGS Components of \$1.4 Billion Capital cost

Exhibit 6.5 (in \$ millions)				
Phase I Project Planning	\$ 90.2			
Phase II Construction:				
Contracted or Professional Services	780.3			
Capitalized Interest	292.9			
NB Power internal costs	260.5			
Total	\$1,423.9			



Exhibit 6.6 (in \$ millions)	
Atomic Energy Of Canada Limited	\$ 579.5
Atlantic Nuclear Services Inc	34.6
Sunny Corner Enterprises Inc	30.8
Siemens Power Generation	28.6
Areva Np Canada Ltd	15.0
O'Brien Electric Co Ltd	9.8
Gardner Electric Ltd	8.0
Castle Rock Construction	7.2
Hatch Sargent & Lundy	6.2
Stantec Consulting Ltd	5.8
Exp Services Inc	5.2
Babcock And Wilcox Canada Ltd	4.6
Ian Martin Limited	3.9
Aluma Systems Canada Inc	3.6
Neill And Gunter Limited	2.7
NB Research & Productivity Council	2.4
Candu Energy Inc	2.0
WAG QA Services Canada Inc	2.0
Canadian Power Utility Services Ltd	1.8
Constable Power Group Ltd	1.4
Ernst & Young	1.3
John E Cole & Associates Ltd	1.3
Nma Lab & Ben	1.2
Maritime Rescue And Medical Inc	1.1
Other < \$1.0 million	20.5
Total	\$ 780.3

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# Deferred Costs Accumulated to November 2012 (in \$ millions)

Exhibit 6.9							
Fiscal Year	Nuclearco Period Costs	Genco Replacement Power Costs	Costs Recovered Through Current Rates	Interest Assigned to Deferral	Total		
2008	\$ 1.7	\$ 0.3	\$ (2.1)	\$ -	\$ (0.1)		
2009	176.3	267.0	(209.4)	3.5	237.4		
2010	176.4	224.7	(206.1)	16.3	211.3		
2011	164.4	239.2	(206.7)	27.1	224.0		
2012	188.9	198.4	(209.6)	36.6	214.3		
2013	132.1	103.3	(123.2)	28.5	140.7		
Total	\$ 839.8	\$ 1,032.9	\$ (957.1)	\$ 112.0	\$ 1,027.6		

Auditor General's Report 2013

Volume II Chapter 6 - NB Power: Point Lepreau refurbishment



#### Phase II of our Work

- To be included in our 2014 Report;
- To build from information presented in our 2013 Report;
- To complete more detailed analyses and testing of key components of project costs; and

Report 2013

Auditor General's Assess their reasonableness.



# Volume II Chapter 7:

Department of Transportation & Infrastructure Pre-mixed asphalt procurement





#### Why we Chose this Project

- Significant expenditures -\$10.5M in 2011-12
- Purchased under department exemption no oversight or control by DGS
- History of issues and concerns raised by public and private sector
- Previous finding by OAG (2010)



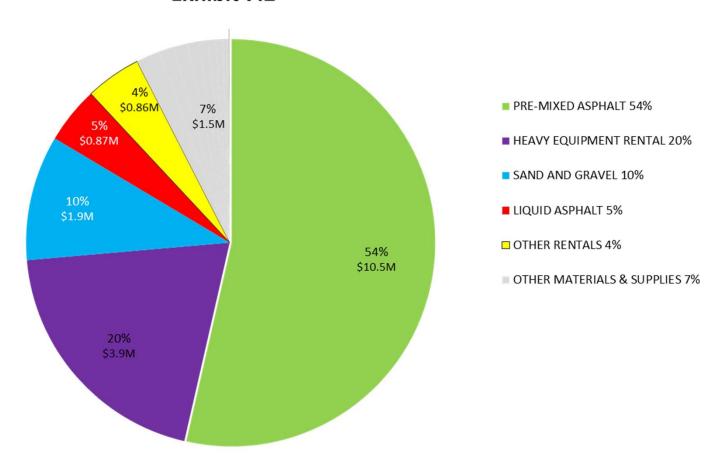
#### Working Objective

- Determine if DTI's exempt purchases of pre-mixed asphalt are being made with due regard for economy and transparency.
  - We expect DTI to follow the intent of the Public Purchasing Act and adhere to best practices in its procurement processes.



## DTI Exempt Purchases by Type Total \$19.5 M Fiscal Year 2011-2012

Exhibit 7.2





## DTI Asphalt Procurement Process

- Head office sends out price solicitation letter
- Starting in 2013 all supplier quoted prices are compiled and published on DTI website
- Prices adjusted monthly due to changes in index
- Day to day sourcing decisions made by District Highway Supervisors after considering many factors
- Rationale to support sourcing decision currently not documented.



#### Conclusion

- Department has recently (2013) implemented changes to their process –response to Ombudsmen findings and with consultation from DGS – plan to improve transparency and fairness
- Implemented lean six sigma (process excellence) initiative on asphalt paving process
  - Aim is to capture data on all factors impacting the laid down cost of asphalt

Decision to defer project until 2016



# Volume II Chapter 8:

# Follow-up on Recommendations from Prior Years' Value for Money Chapters



#### Follow Up Process

- Follow up starts two years after Chapter issued and continues for three years.
- Letter sent to auditee each year for selfassessment of each recommendation.
- Last year (year 4) we also obtain review-level assurance to verify auditee assertions.



#### Summary of Results

## Recommendations Implemented/Total Recommendations

• 2009 - 35/47 = 74% (Review assurance)

• 2010 - 31/44 = 70% (Self-assessed)

• 2011 - 17/24 = 71% (Self-assessed)

Overall – 83/115 = 72%



#### **Historical Results**

Percentage of Recommendations Implemented (1999 to 2009 only 4/11 years > 50%)

- 1999 42%
- 2001 72%
- 2003 42%
- 2005 49%
- 2007 45%
- 2008 57%
- 2009 74% highest since tracking started



#### 2009 Chapters

- La Caisse populaire de Shippagan (6/6)
- Provincial Testing of Students
   Anglophone Sector(14/16)
- Environmental Trust Fund (5/8)
- New Brunswick Innovation Foundation (4/9)
- Review of Nursing Home Contract with Shannex Inc. (6/10)



# Report of the Auditor General of New Brunswick

Volume I 2013



## Release of 2013 Financial Information

- Province's financial statement audit opinion was signed on October 4, 2013, later than in recent years
- largely due to complex accounting matters pertaining to shared risk pension plans



## 2014 Audit of PNB Financial Statements

- Government intends to release 2014 financial statements 60 days prior to election.
- AG prefers early release dates every year.

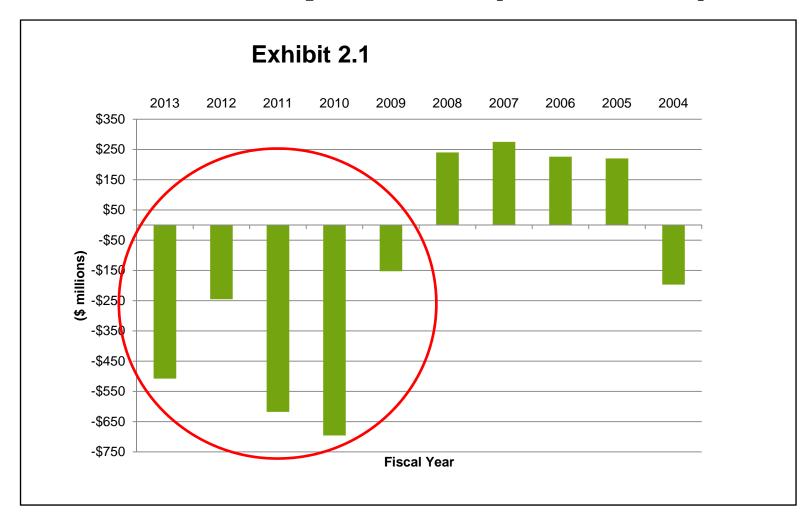


## Volume I Chapter 2:

# Comments on the Province's Financial Position

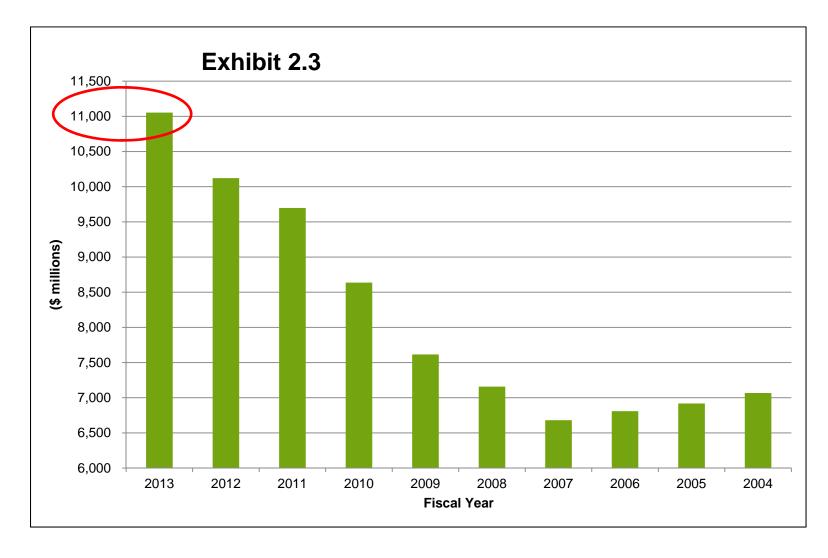


## Province of New Brunswick Annual Surpluses (Deficits)





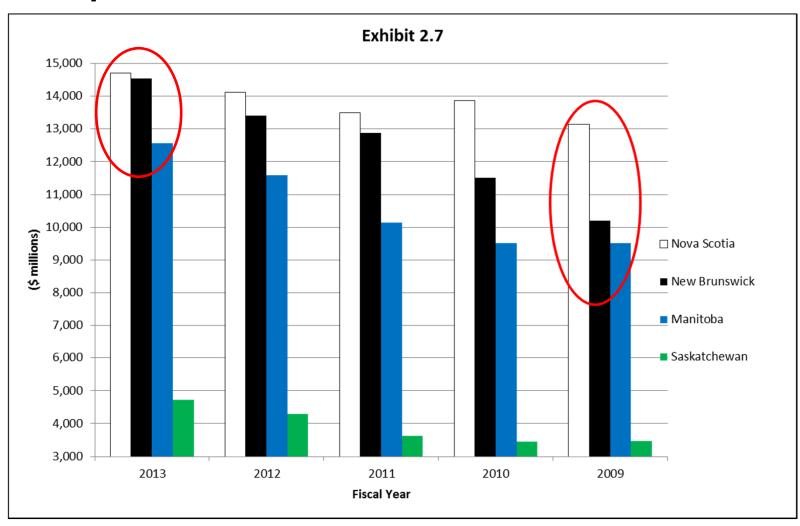
#### Province of New Brunswick Net Debt





### Net Debt per Capita

#### **Comparison to Provinces of Similar Size**





# **Expense:**Comparison to other provinces

Excerpt of Exhibit 2.30							
(\$ millions)							
	Gross Expenses						
	2013	2012	2011	% Increase from 2011 to 2013			
New Brunswick	8,289.4	8,051.2	8,160.5	1.60%			
Nova Scotia	10,404.4	10,019.3	9,333.8	11.50%			
Saskatchewan	14,285.0	13,711.0	13,310.9	7.30%			
Manitoba	14,366.0	14,689.0	13,419.0	7.10%			



#### Summary of Indicators of Financial Condition Exhibit 2.11 (condensed)

	Indicator	Short-term Trend	Long-term Trend
	Assets-to-liabilities	Unfavourable	Unfavourable
	Financial asset-to-liabilities	Unfavourable	Unfavourable
oility	Net Debt-to-total annual revenue	Unfavourable	Unfavourable
ainal	Expense by function-to-total expenses	Neutral	Neutral
Sustainability	Net Debt-to-GDP	Unfavourable	Unfavourable
	Accumulated deficit-to-GDP	Unfavourable	Unfavourable
	Total expenses-to-GDP		Unfavourable
ity	Public debt charges-to-revenues	Neutral	Favourable
Flexibility	Net book value of capital assets-to-cost of capital assets	Neutral	Neutral
正	Own-source revenues-to-GDP	Neutral	Neutral
oility	Government transfers-to-total revenues	Unfavourable	Mixed
Vulnerability	Foreign currency debt-to-Net Debt	Favourable	Favourable

Auditor General's Report 2013 Volume I Chapter 2



#### Conclusion

- Structural deficit remains
- Infrastructure is not being maintained and renewed at optimal levels
- Continued diligence is needed
- Need to return to balanced budgets and control growth in Net Debt



# Volume I Chapter 3:

# Province of New Brunswick Audit: Accounting for Pensions and NB Power



### **Understanding Pensions**

- Pension expense
- New Brunswick Investment Management Corporation (NBIMC) rates of return
- Unfunded pension liability
- Special Payments
- Shared Risk Pension Plans



## Pension Expense

Exhibit 3.1 (condensed)										
(\$ millions)										
	2013	2012	2011	2010	2009	2008	2007	2006	2005	2004
Employer's share of pension benefits earned	177.4	148.9	137.4	131.6	146.1	133.8	126.1	117	124.1	96.1
Net interest expense (revenue)	62.7	32	52.9	118.2	20.6	(9.1)	0.4	30.9	17.6	85.4
Amortization of Adjustments and Amendments	194 9	106.5	99.7	71.6	156.4	(0.5)	(31.3)	(40.3)	(33.3)	(57.3)
Total pension expense	435	287.4	290	321.4	323.1	154.5	101.1	109.9	108.4	124.2



#### **NBIMC** Rates of Return

Exhibit 3.5						
Year	Percentage	Year	Percentage			
2013	9.08	2005	8.51			
2012	5.00	2004	25.27			
2011	10.42	2003	(6.95)			
2010	19.94	2002	3.45			
2009	(18.34)	2001	(5.23)			
2008	0.79	2000	20.57			
2007	8.68	1999	(0.62)			
2006	15.87	1998	18.68			
		1997	10.17			
17 year annualized return 6.7						



#### **PSSA** and TPA Plans

# Funding Status of plans as per actuarial valuation for funding purposes

	Paraç	graph 3.13			
	Unfunded Liability (\$ millions) Funding %				
As at April 1st:	2012	2011	2012	2011	
PSSA	\$1,022	\$507	83.6%	90.9%	
TPA	595	458	87.5%	89.8%	



# Employer Contributions Special Payments for PSSA and TPA Plans Since 1992

(\$ millions)						
	PSSA	TPA	Total			
	Plan	Plan	Total			
2013	68	99	166			
2012	65	94	159			
2011	63	92	155			
2010	61	89	150			
2009	59	85	144			
2008	56	82	138			
2007	54	78	132			
2006	52	75	127			
2005	50	73	123			
2004	47	69	116			
2003*	0	0	0			
2002*	0	0	0			
2001*	0	0	0			
2000	40	59	99			
1999	39	57	96			
1998	38	55	93			
1997	36	53	89			
1996	35	51	87			
1995	34	50	84			
1994	33	48	81			
1993	31	46	77			
1992	23	43	66			
Total			\$2,183			

Exhibit 3.4

\* Plans were fully funded from 2001 to 2003 therefore no special payments were made

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#### **Shared Risk Pension Plans**

- During 2013, two small hospital plans converted to SRP under the Pensions Benefit Act.
- Public Sector Accounting Standards do not contemplate SRP
- Province's position was they were Defined Contribution plans
- We concluded, in substance, DC accounting was appropriate at this time.



# Accounting for NB Power and NB Electric Finance Corporation



# PNB impact of NB Power/NBEFC

- 3.41 Key principles:
- NB Power is a viable business
- NBEFC can repay NB Power's debt
- Operation of an independent rate setting process



### **NB** Power Significant Amounts

3.68 NB Power's **\$4.7** billion debt is not included in the Province's Net Debt

3.59 Point Lepreau returned to service - **\$1.0** billion regulatory asset and **\$1.4** billion in capital refurbishment costs to be recovered over 27 years



# Impact of Input Changes on NB Power's Financial Model

Exhibit 3.14

Model Input Manipulated	NB Power Model Input	OAG change Input	Model Impact
Point Lepreau load factor	Load factors ranging from a high of 93% to a low of 82%	Load factors reduced by 1%	A \$2.2 million unfavourable impact to net earnings annually for each percentage load factor not achieved
Interest rates	Long term rate of 5.95% Short term rate of 4%	Increased long term and short term rates to 10%	Unfavourable impact to net earnings between \$39 million and \$51 million annually over the next 10 year period.
Consumption growth	Increasing year over year in-province consumption load	Constant in-province load at 2013 amount	Unfavourable impact to net earnings between \$2 million and \$7 million annually.
Projected inflation rates for expenses independent of revenue rate changes.	Constant inflation rate of 2%	Constant inflation rate changed to 5%	Initial unfavourable impact of \$10 million in year one, and if sustained greater than 7 years profitability would be fully deteriorated.
Rate increases	Rate increases annually of 2% starting in 2014	Rate increase changed to 0%	First year net income reduced by \$24 million. In three years projected net income surpluses turn into a deficit.



### Rate Regulatory Accounting

- Rates to be approved by independent regulator
  - EUB is empowered by statute
- Must be able to charge rates in the future at a sufficient level to fully collect the regulatory asset – NB Power's forecast projected positive net earnings
- Therefore, NB Power's use of RRA is accepted under Canadian accounting principles



# Volume I Chapter 4:

# Matters arising from our audit of the Financial Statements of the Province



# Highlights of our significant findings and recurring themes

Exhibit 4.1

**Theme Finding** Pension accounting Government transfers Environmental liabilities **Accounting Standards** Consolidation of the Government Reporting Entity Tax revenue **Future Considerations** Audit timelines Pension plan calculations Provision for loans Injured workers' liability **Documentation Deficiencies** Allowance for doubtful accounts - loans, accounts receivable, property tax Property assessment road reviews Segregation of duties Information Technology Security and other findings Review of service organization reports **Economic Development loans** Monitoring/Review Fraud Risk Assessment **Property Tax Account Reconciliations Audit Committee** Information technology security policy Approval of payments Purchase card policy Policy Update/Compliance Long-term care financial assessments Social assistance and long-term care reviews

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# Volume I Chapter 5:

# Matters arising from our audits of Crown agencies and federal claims



# 21 Audits of Crown corporations, Boards, Commissions and other agencies

- Centre communautaire Sainte-Anne
- Collège communautaire du Nouveau-Brunswick
- Energy Efficiency and Conservation Agency of New Brunswick
- Economic and Social Inclusion Corporation
- Financial and Consumer Services Commission (formerly New Brunswick Securities Commission)
- Invest New Brunswick
- Kings Landing Corporation
- New Brunswick Agricultural Insurance Commission
- New Brunswick Community College
- New Brunswick Electric Finance Corporation

- New Brunswick Highway Corporation
- New Brunswick Immigrant Investor Fund (2009) Ltd.
- New Brunswick Internal Services Agency
- New Brunswick Legal Aid Services Commission
- New Brunswick Lotteries and Gaming Corporation
- New Brunswick Municipal Finance Corporation
- New Brunswick Research and Productivity Council
- Premier's Council on the Status of Disabled Persons
- Provincial Holdings Ltd.
- Public Trustee Trusts administered
- Regional Development Corporation



#### 11 audits of Federal claims

- Agreement on Labour Market Development
- Agreement on Targeted Initiative for Older Workers
- Agreement on the Transfer of Federal Gas Tax Revenues
- Agreement Respecting Legal Aid and Court-Ordered Counsel
- Agreement for Saint John Harbour Bridge Rehabilitation
- Agreement on the Transfer of Federal Public Transit Funds
- Building Canada Fund
   — Communities Agreement
- Building Canada Infrastructure Plan Base Funding Agreement
- Labour Market Agreement
- Municipal Rural Infrastructure Fund Agreement
- Strategic Infrastructure Agreement for Improvements to the National Highway System



#### Highlights and Recurring Themes

#### From Exhibit 5.1

- Need for Improved Management of Agreements or Third Party Arrangements
- Accounting Weaknesses Noted
- Lack of Documentation Regarding Conflict of Interest and Related Parties
- Lack of Documentation for Management Estimates
- Lack of Segregation of Duties



# Volume I Chapter 6:

# Performance Report of the Office of the Auditor General



### Immediate Challenges

- Budget
- Update the Auditor General Act
- Strategic Plan



### Questions?